



FY 2006 Edward Byrne Memorial Justice Assistance Grant (JAG) Program 2006-F0324-IL-DJ



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APPLICATION FOR FEDERAL ASSISTANCE	2. DATE SUBMITTED	Applicant Identifier
1. TYPE OF SUBMISSION Application Non-Construction	3. DATE RECEIVED BY STATE	State Application Identifier
	4. DATE RECEIVED BY FEDERAL AGENCY	Federal Identifier
5. APPLICANT INFORMATION		
Legal Name Illinois Criminal Justice Information Authority	Organizational Unit Federal and State Grants Unit	
Address 120 South Riverside Plaza Suite 1016 Chicago, Illinois 60606-3997	Name and telephone number of the person to be contacted on matters involving this application Chojnacki, John (312) 793-8550	
6. EMPLOYER IDENTIFICATION NUMBER (EIN) 36-3956180	7. TYPE OF APPLICANT State	
8. TYPE OF APPLICATION New	9. NAME OF FEDERAL AGENCY Bureau of Justice Assistance	
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: 16.738 CFDA EDWARD BYRNE MEMORIAL JUSTICE TITLE: ASSISTANCE GRANT PROGRAM	11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT FFY 2006 Edward Byrne Memorial Justice Assistance Grant (JAG)	
12. AREAS AFFECTED BY PROJECT State of Illinois		
13. PROPOSED PROJECT Start Date: October 01, 2005 End Date: September 30, 2009	14. CONGRESSIONAL DISTRICTS OF a. Applicant IL02 IL01 IL03 IL04 IL05 IL06 IL07 IL08 b. Project IL09 IL10 IL11 IL12 IL13 IL14 IL15 IL16 IL17 IL18 IL19	
15. ESTIMATED FUNDING	16. IS APPLICATION SUBJECT TO REVIEW BY	

Federal	\$8,501,000	STATE EXECUTIVE ORDER 12372 PROCESS? This preapplication/application was made available to the state executive order 12372 process for review on 01/30/2006
Applicant	\$0	
State	\$0	
Local	\$0	
Other	\$0	
Program Income	\$0	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? N
TOTAL	\$8,501,000	
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION PREAPPLICATION ARE TRUE AND CORRECT, THE DOCUMENT HAS BEEN DULY AUTHORIZED BY GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS REQUIRED.		

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Application # 2006-F0324-IL-DJ
Illinois' FFY06 Edward Byrne Memorial Justice Assistance Grant

Program Narrative

Introduction

The State of Illinois, utilizing the resources and offices of the Authority, has consistently pursued intentional processes of planning to develop integrated approaches to the development of its strategies to address drug and violent crime issues. To this end, the Authority is currently in the process of developing a multi-year strategic plan for the use of its JAG funds. This plan will utilize input from a broad spectrum of both the public and criminal justice experts from all areas of the criminal justice, law enforcement, victim services, practitioner and research communities, through solicitations as well as Authority Board and committee meetings and other appropriate means. Additionally, past funding initiatives, the latest data on drug and violent crime in Illinois, and new criminal justice issues that have arisen in the last several years will be taken into account as well as information collected through a needs assessment survey currently underway. In November of 2004, the Authority contracted to conduct a needs assessment survey of criminal justice agencies and organizations in Illinois. The project involves the distribution of surveys to approximately 1,700 practitioners in the criminal justice system. While the surveys for each component contain some of the same sections, to allow us to do comparisons, we have tailored the surveys to address those issues that pertain specifically to the component of the system being surveyed. For example, the survey for detention centers offers questions regarding security issues, medical care and in-house programs; while the probation survey offers questions on assessment tools and supervision. An introductory letter from ICJIA was mailed to survey

recipients in August. Once completed, the surveys and the final report will become an integral part of the JAG planning process.

This planning process also represents a continuum in which current funding initiatives can be related to the results of the evaluation of institutional experience based upon and resulting from prior, foundational efforts, including, but not limited to those of the statewide planning assembly convened by the Authority in 2000. The plan, once completed and approved by the Authority Board, will be reported to BJA, and will guide the use of all JAG funding in the future.

In the past Byrne Formula program funds have been utilized to support government programs that enable the enforcement of Illinois drug laws and help decrease the likelihood of violent crime. LLEBG program funds have been utilized to provide units of local government with funds to underwrite projects to reduce crime and improve public safety. If granted, Federal Fiscal Year (FFY) 2006 Justice Assistance Grant (JAG) funds may be designated to continue programming for previously funded Byrne Formula and LLEBG programs throughout the State of Illinois. Once the planning process for the multi-year strategic plan has been completed, new priorities have been established, and once new programming has been fully developed, the Authority will report back to BJA with an update.

Needs Analysis and Statewide Priorities

In the past, the Authority has identified several current and/or future resource gaps and needs in the areas of youth prevention and early intervention programs; drug and violent crime research, prevention and treatment; prosecution and multi-jurisdictional law enforcement; and

integrated justice systems. These resource gaps lead to the establishment of seven priorities, which are consistent with and build on the National Drug Control Strategy (NDCS), as well as the JAG purpose areas. These priorities will again be used in the establishment of funding priorities in our planning process for a new multi-year strategic plan.

- Priority 1: Support prevention programs that help youth recognize risks associated with violent crime and drug use and target youth to reduce their use of violence, illicit drugs, alcohol, and tobacco products. (NDCS priority #1 & JAG purpose area #3 - *Prevention and Education Programs*).
- Priority 2: Support programs statewide that target prevention and early intervention for juveniles, with particular emphasis on the principals of balanced and restorative justice. (NDCS priority #1 & JAG purpose area #3 - *Prevention and Education Programs*).
- Priority 3: Support programs that enhance treatment effectiveness, quality, and services so that those who need treatment can receive it. (NDCS priority #2 & JAG purpose area #5 - *Drug Treatment Programs*).
- Priority 4: Support research that identifies what works in drug treatment and the prevention of drug use, violent crime, and their consequences. (NDCS priority #'s 1 & 2, and JAG purpose area #3 - *Prevention and Education Programs* & #5 - *Drug Treatment Programs*).
- Priority 5: Support programs that promote the efficiency and effectiveness of the criminal justice system. (NDCS priority #3, and JAG purpose area #2 - *Prosecution and Court Programs* & #4 - *Corrections and Community Corrections Programs*.)
- Priority 6: Support efforts to implement an integrated justice system in Illinois that includes all components of the criminal justice system and includes every jurisdiction within the state. (NDCS priority #3, and JAG purpose area #4 - *Corrections and Community Corrections Programs* & #6 - *Planning, Evaluation, and Technology Improvement Programs*.)
- Priority 7: Support efforts with law enforcement, prosecution, and probation to combat, disrupt, and test drug users. (NDCS priority #3, and JAG purpose area #1 - *Law Enforcement Programs* & #2 - *Prosecution and Court Programs*.)

Selected Programs

The following are examples of programs currently supported under the Byrne Formula program. Continued funding of these programs under JAG will be part of the planning discussion now in progress.

Expanding Multi-Jurisdictional Narcotic Units: Twenty multi-jurisdictional narcotic units exist across the state. They are made up of law enforcement agencies within one county or within multiple counties. The units conduct primarily covert operations to stop the flow of illegal drugs in Illinois by targeting drug distributors and dealers. The goals of this program are consistent with and build upon NDCS priority #3 and JAG purpose area #1.

Local Law Enforcement Equipment Program: Many local law enforcement agencies across the state receive grants to purchase much-needed equipment that promote officer and public safety. The goals of this program are consistent with and build upon JAG purpose area #1.

Multi-Jurisdictional Drug Prosecution Programs: Seven multi-jurisdictional drug prosecution programs are funded to support the prosecution of offenders arrested by the multi-jurisdictional narcotics units. The goals of this program are consistent with and build upon NDCS priority #3 and JAG purpose area #2.

Probation Initiatives--Juvenile Reporting Centers: The Juvenile Reporting Centers address the supervision and treatment needs of at-risk juveniles. The goal of the day/evening reporting center programs is to provide community-based intensive intervention programming for juvenile probationers at risk of placement in detention, and is consistent with NDCS priority #2 and JAG purpose areas #'s 3 and 4.

Probation Initiatives--Innovative Probation Initiatives: As a result of the Innovative Probation Initiative request for proposals, four counties and two judicial circuits were chosen to receive funding for innovative probation projects. These programs affect 18 counties in Illinois and bring research-based best practices to areas of the state not able to implement these programs on their own. Additionally, four of the six programs aim to implement the recommendations of the Illinois Attorney General's Sex Offender Management Board. Without exception, all the programs are designed with new and innovative components that elevate and enhance the practice of probation in the county or circuit in which they will be implemented. This initiative ties NDCS #2 and JAG purpose area #4.

Probation Initiatives--Community-based Transitional Services for Female Offenders: Three community-based transitional services for female offenders programs exist, based in probation departments. The programs provide gender specific services to address substance abuse and the trauma of sexual and physical abuse. The focus is to promote

health and independence and to reduce arrest rates and technical violations. The programs are consistent with NDCS priority #2 and JAG purpose area #'s 4 & 5.

Evaluation--Drug Strategy Impact Evaluation: This project funds staff and other resources for both internal and external evaluations of funded projects and for data collection, research and other activities supporting the administration of program funds.

This project is consistent with JAG purpose area #6.

Coordination Efforts

Coordination is an integral and increasingly intentional part of the Illinois crime prevention strategy. It is pursued and achieved through a number of methodologies and structural interfaces.

The Authority is a statutorily created and independent state agency charged with improvement of the administration of justice within the state. Its Board brings together representatives of the major stakeholders in criminal justice administration, policy and planning, including the courts, prosecution, defense, victim advocacy, corrections, research and law enforcement communities, and members of the public at large. Through its meetings as a whole and through its committees, both general priorities and specific initiatives are reviewed, analyzed and discussed as an essential part of both strategic and short term planning.

The Authority, through its Federal and State Grants Unit, oversees many of the principal federal and state assistance programs in Illinois, which relate to the administration of justice. The Authority administers twelve federal programs including the Anti-Drug Abuse Act (Byrne

Formula) Grant Program, Justice Information Technology Integration Improvement Program, Juvenile Accountability Block Grants Program, Local Law Enforcement Block Grants Program, National Criminal History Improvement Program, National Forensic Sciences Improvement Act Program, Project Safe Neighborhoods, Residential Substance Abuse Treatment Program, Rural Domestic Violence and Child Victimization Enforcement Grant, Violence Against Women Act Program, Victims of Crime Act Program, and the Violent Offender Incarceration/Truth in Sentencing Program.

The Authority's Budget Committee oversees the grant award procedures of the Authority and through this committee's oversight, applications, awards and administration are coordinated. Coordination efforts are supported by the participation of the same members in funding and program decisions across a number of otherwise distinct programs. Funds from different programs can be used to ensure that the entire spectrum of the criminal justice system receives funding that is complementary, rather than duplicative, and can also be concentrated where tactically or strategically desirable to achieve specific goals or address critical problems. The Authority is additionally responsible for a leading role in the area of integration of criminal justice information systems across the state, and also functions as a principal planning and research entity.

Strategic coordination of programs, resources and information in the context of cooperative and interdependent relationships are thus not only a critical part of the Illinois strategy but are a part of its process of development and implementation by structural design and operational choice.

Conclusion

Illinois' current strategy is consistent with national priorities, including combating drug trafficking, expanding treatment services for offenders, assisting local communities in developing effective prevention programs, and reducing domestic drug-related crime and violence. Much progress has been made in combating drug and violent crime in the State. However, these problems remain significant challenges to public safety and security in Illinois.

The programs funded through the Byrne Formula and LLEBG programs have had a measurable impact on the criminal justice system in Illinois. With FFY 2006 JAG funding, and the development of a new multi-year strategic plan, the Authority hopes to continue the administration of these programs in a way that ensures systemwide planning and builds upon its past successes of effective criminal justice planning.

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Budget Detail

Allocations	Federal Share	Match (0%) *	Total Funds
Administration -- 8.5%	\$722,585	\$240,862	\$963,447
State Agencies -- 25.99%	\$2,209,410	\$736,470	\$2,945,880
Local Agencies -- 65.51%	\$5,569,005	\$1,856,335	\$7,425,340
Totals	\$8,501,000	\$2,833,667	\$11,334,667

* Tentative; Requirements for match will be determined at a later date.

**Budget Narrative
(Administration)**

The Authority will use 8.5 percent of the total FFY06 JAG award for grant administration and certifies that these funds will not be used to supplant state funds. Specifically, the Authority will use administrative funds to support the following costs:

- **Personnel:** The Authority will use administrative funds to support 3.5 full-time equivalent grant specialists who will be responsible for monitoring programs, processing agreements, providing technical assistance, and assessing and evaluating the performance of JAG programs. Administrative funds will also be used to support 8.5 full-time equivalent positions that provide legal, fiscal and procurement services. Additionally, funds will be used to support a portion of the salary for a JAG supervisor, who will review grant agreements, subcontracts, budgets, financial transactions, records, progress reports and ensure program and fiscal compliance. Funds will be used to support costs associated with each of these positions, including salary, fringe benefits and insurance costs.
- **Contractual:** Administrative funds will be used for postage, copying and other allowable costs for JAG-funded staff.
- **Rent:** Administrative funds will be used to pay a share of the costs associated with renting office space for JAG-funded staff.
- **Travel:** Administrative funds will be used to support in-state travel for JAG-funded staff responsible for monitoring subgrantees. In addition, funds may be used for out-of-state travel for conferences and training for JAG-funded staff.
- **Commodities:** Administrative funds will be used for office supplies and meeting materials for JAG-funded staff.
- **EDP Supplies:** Administrative funds will be used for EDP supplies such as printer toner and other EDP consumable items for JAG-funded staff.
- **Utilities:** Administrative funds will be used for utility costs associated with JAG-funded staff.
- **Telecommunications:** Administrative funds will be used for the rental of phone equipment and phone usage for JAG-funded staff.

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Illinois' FFY05 Edward Byrne Memorial Justice Assistance Grant

Review Narrative

Before submission to BJA and pursuant to Executive Order 12372, Illinois' application for FFY 2006 Justice Assistance Grant (JAG) funding was made available to the governing body of the state for review and approval on January 30, 2006.

Also, the application was made available to the public for review and comment by manner of public notice on February 1, 2006. The public notice, which describes available FFY 2006 JAG funding and Illinois' intent to apply, was posted in the state newspaper and on the agency homepage.